**FIRST DRAFT**

**2026 ACTION PLAN**

**FOR THE IMPLEMENTATION OF THE PUBLIC PROCUREMENT DEVELOPMENT PROGRAMME IN THE REPUBLIC OF SERBIA FOR THE PERIOD 2024-2028**

The Public Procurement Development Programme in the Republic of Serbia for the period 2024-2028 (hereinafter referred to as: the Development Programme) was adopted and published in the “Official Gazette of the Republic of Serbia” No. 68/2024 of 9 August 2024, the constituent part of which was the Action Plan for 2024. The Development Programme provides that subsequent action plans will be adopted on an annual basis. Accordingly, the Action Plan for 2025 was adopted, and this Action Plan for 2026 represents the continuity of the implementation of the Development Programme at the operational level.

The development programme defines one goal and three objectives.

GOAL

Further development and strengthening of a sustainable and fair public procurement system has been established as the goal of public procurement policy. The goal defined in this way implies the effort to further develop and strengthen the public procurement system on the basis of the prescribed principles, provisions of the Public Procurement Law (“Official Gazette of the Republic of Serbia”, Nos. 91/19 and 92/23, hereinafter referred to as the Public Procurement Law) and European rules, in order to achieve the expected progress in the accession negotiations with the EU.

The indicator of the effects of the implementation of this objective is the European Commission’s assessment of the progress made in Chapter 5 – Public Procurement and the fulfilment of all benchmarks set within this chapter, which was foreseen in the action plans for 2024 and 2025.

Taking into account that progress in EU accession negotiations depends on the achievement of the goal, its achievement is also envisaged in this action plan for 2026.

The implementation of the goal thus determined is led by objectives, as follows:

1. increasing efficiency and competitiveness in public procurement;

2. Wider application of environmental and social aspects and techniques and instruments in public procurement;

3. reducing the risk of irregularities in public procurement.

OBJECTIVES

OBJECTIVE 1 – Increasing efficiency and competitiveness in public procurement

The Public Procurement Law is based on principles that imply the obligation of the contracting authority to act in an economical and efficient manner, taking into account the protection of the environment, to ensure competition, equal status of all economic entities, without discrimination, as well as to act in a transparent and proportionate manner. The application of these principles in practice reflects the desired results. Therefore, increasing economy and competitiveness are recognised as objectives to be pursued in the coming period.

The outcome indicators at the level of this objective are:

* participation of SMEs in public procurement procedures;
* participation of contract award criteria that are not based only on price.

Within this goal, four measures are foreseen:

* improvement of the regulatory framework and strengthening of practice in the field of PPP – indicator: adopted law on amendments and supplements to the PPP law,
* strengthening institutional capacities – indicator: number of employees in the PPO, total,
* strengthening the administrative capacities of contracting authorities and economic operators – indicator: number of certified public procurement officers, total,
* improvement of the electronic public procurement system – indicator: new versions of the Portal implemented, total.

The draft action plan for 2026 envisages activities that should contribute to the achievement of defined result indicators at the measure level, such as:

* activities aimed at strengthening practice in the field of PPP
* activities to increase the number of employees and strengthen the capacities of the PPO
* activities related to the organisation of exams for public procurement officers and additional training of officers,
* activities to strengthen the capacity of bidders to participate in public procurement procedures,
* activities to further develop and improve the Public Procurement Portal.

GOAL 2 - Wider application of environmental and social aspects and techniques and instruments in public procurement

Public procurement with environmental and social aspects has been recognised as a significant resource for stimulating economic growth and social progress, while preserving a healthy and clean environment. The application of environmental aspects encourages the improvement of the supply of goods, services and works with better environmental characteristics, while the application of social aspects plays an important role for social development.

Also, the benefits of the application of techniques and instruments in public procurement are reflected in greater efficiency of the procurement procedure and in the economy of procured goods, works and services.

The outcome indicators at the level of this objective are:

* the number of public procurement procedures with environmental criteria;
* the number of public procurement procedures with social criteria;
* techniques and instruments in public procurement procedures.

Within this goal, three measures are foreseen:

* strengthening the regulatory and institutional framework regarding green procurement – ​​indicator: number of trainings organised and number of practical tools developed;
* encouraging the application of the social concept in public procurement – ​​indicator: number of organised trainings and number of developed practical tools;
* encouraging the application of techniques and instruments in public procurement – ​​indicator: number of trainings organised and number of practical tools developed.

The draft action plan for 2026 envisages activities that should contribute to the achievement of defined result indicators at the measure level, such as:

* activities to develop practical tools and organise training on the topic of green public procurement,
* activities to develop practical tools and organise training on the topic of social procurement,
* activities to develop practical tools and organise training on techniques and instruments in public procurement, as well as research and development and innovation.

OBJECTIVE 3 – Reducing the risk of irregularities in public procurement

A fair and sustainable public procurement system and progress cannot be achieved without reducing irregularities and the risk of corruption in public procurement procedures.

The outcome indicators at the level of this objective are:

* the number of procedures over which the monitoring was conducted,
* the number of subjects of regular supervision over contract execution.

Within this goal, three measures are foreseen:

* strengthening monitoring and control of procurement below the thresholds to which the PPL does not apply - indicator: number of monitoring entities where procurement below the thresholds to which the PPL does not apply has been controlled,
* strengthening cooperation between institutions in the public procurement system – indicator: number of organised meetings, conferences and training, total,
* improving the quality of contract management – ​​indicator: number of organised training sessions on contract execution, annually.

The draft action plan for 2026 envisages activities that should contribute to the achievement of defined result indicators at the measure level, such as:

* activities on additional analysis of the capacity of the Public Procurement Office to implement public procurement monitoring,
* activities in organising meetings, conferences, and educating institutions in the public procurement system,
* activities to increase the number of employees and strengthen the capacities of the budget inspection,
* activities on the development of practical tools for contract management.

All activities defined in the Draft Action Plan for 2026 should contribute to the achievement of goals and objectives, which should later lead to the fulfilment of all criteria for the closure of Chapter 5 – Public Procurements.

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| **2026 ACTION PLAN** **FOR THE IMPLEMENTATION OF THE PUBLIC PROCUREMENT DEVELOPLMENT PROGRAMME IN THE REPUBLIC OF SERBIA FOR THE PERIOD 2024-2028** | | | | | | | | | | | | | | | | | | |
| **GOAL:** **Further development and strengthening of a sustainable and fair public procurement system** | | | | | | | | | | | | | | | | | | |
| **Name:** | | | | | **Action plan for 2026 for the implementation of the Public Procurement Development Programme in the Republic of Serbia** | | | | | | | | | | | | | |
| **Institution responsible for monitoring and control of implementation** | | | | | PPC | | | | | | | | | | | | | |
| **The public policy document for which it is**  **Action plan established** | | | | | **Public Procurement Development Programme in the Republic of Serbia for the period from 2019 to 2023** | | | | | | | | | | | | | |
| **Public policy umbrella document** | | | | | **NPAA 2024-2027** | | | | | | | | | | | | | |
| **GOAL 1:** **FURTHER DEVELOPMENT AND STRENGTHENING OF A SUSTAINABLE AND FAIR PUBLIC PROCUREMENT SYSTEM** | | | | | | | | | | | | | | | | | | |
| **Indicator(s) at the goal level**  **(effect indicator)** | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | | | **Baseline year** | | **2026** | |  |
| EC assessment of progress made in Chapter 5 – Public Procurement and fulfilment of all benchmarks set under this chapter | No progress/Limited progress/Some progress/Good progress/Very good progress | | | | EC Annual Reports | | | | The data will be available after the publication of the EC Annual Report for 2025. | | | | | 2025 | | Certain progress | |
| **OBJECTIVE 1.1:** **INCREASING ECONOMY AND COMPETITIVENESS IN PUBLIC PROCUREMENT** | | | | | | | | | | | | | | | | | | |
| **Indicator(s) at the level of the objective**  **(Outcome indicator)** | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | | | **Baseline year** | | **Target value**  **2026** | |  |
| Participation of SMEs in the number of concluded contracts | Percentage (%) | | | | Annual Report on Public Procurement of the PPO | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024 – 75.82% | | | | | 2025 | | 77 | |
| Participation of contract award criteria that are not based only on price. | Percentage (%) | | | | Annual Report on Public Procurement of the PPO | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024 – 9.78% | | | | | 2025 | | **10.5** | |
| ***Measure 1.1.1: Improving the regulatory framework and strengthening practice in the field of PPP*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***ME*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | ***Type of measure: Regulatory measure/ Information and educational measure*** | | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| 01 – Budget revenues/regular allocations | | | | 1508/0002 | | | | | ***-*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | | | **Baseline year** | | **Target value**  **2026** | |  |
| The Law on Amendments to the LPPPC adopted | Yes/No | | | | “Official Gazette of the Republic of Serbia” | | | | **No** | | | | | 2025 | | Yes/ | |
| **Activity name** | **Deadline for completion of activities** | | | | **Institution responsible for the implementation** | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  |
| 1.1.1.1. Proposing amendments to the LPPPC | 4Q 2026 | | | | ME | | | PPPC | | | | Revenues from the budget/regular allocations | | 1508/0002 | | - | |  |
| ***Measure 1.1.2: Strengthening the institutional capacities*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | ***Type of measure: Institutional management organisational*** | | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| Donor funds\* | | | | ***/*** | | | | | ***960*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | | | **Baseline year** | | **Target value**  **2026** | |  |
| The number of employees in the PPO, total | Number | | | | Information on the work of the PPO | | | | Data will be available at the end of the year  2024 - 40 | | | | | 2025 | | 42 | |
| **Activity name** | **Deadline for completion of activities** | | | | **Institution responsible for the implementation** | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  |
| 1.1.2.1. Organisation of training and professional development for employees in key institutions in the public procurement system | 4Q 2026 | | | | PPO | | | RC  PPPC  CPC  NALED  EU/UNDP | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  960 | |  |
| ***Measure 1.1.3: Strengthening the administrative capacities of contracting authorities and business entities*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | ***Type of measure:*** ***Informative and educational measure*** | | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***6,760*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | | | **Baseline year** | | **Target value**  **2026** | |  |
| The number of certified public procurement officers, total | Number | | | | Annual Report on Public Procurement of the PPO | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024 - 5,529 | | | | | 2025 | | 5,650 | |
| **Activity name** | **Deadline for completion of activities** | | | | **Institution responsible for the implementation** | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  |
| 1.1.3.1. Organisation of trainings for contracting authorities and bidders in the field of public procurements | 4Q 2026 | | | | PPO | | | NALED  CCIS  EU/UNDP | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -    960 | |
| 1.1.3.2. Organisation of Trainings for Preparation of Taking the Examination for Public Procurement Officers | 4Q 2026 | | | | PPO | | | EU/UNDP | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  960 | |
| 1.1.3.3. Organisation of a roundtable of key institutions in the public procurement system with representatives of business entities | 4Q 2026 | | | | PPO | | | CCIS | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | |  | | -  480 | |
| 1.1.3.4. Analysis of limiting factors for bidders’ participation in public procurement procedures | 4Q 2026 | | | | PPO | | | EU/UNDP  NALED | | | | Budget revenues /regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,200 | |  |
| 1.1.3.5. Development of a methodology for determining the estimated value of public procurement | 4Q 2026 | | | | PPO | | | EU/UNDP  NALED | | | | Budget revenues /regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,200 | |  |
| 1.1.3.6. Organisation of training on market research in the field of public procurement with the aim of strengthening competition in public procurement procedures | 4Q 2026 | | | | PPO | | | EU/UNDP  NALED | | | | Budget revenues /regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  960 | |  |
| 1.1.3.7. Preparation of instructions/recommendations for bidders for participation in public procurement procedures | 4Q 2026 | | | | PPO | | | EU/UNDP  NALED | | | | Budget revenues /regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,000 | |  |
| ***Measure 1.1.4:*** ***Improving the electronic system of public procurement*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure: Measure of provision of goods and services by participants in the planning system*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| **\*Donor funds** | | | | ***/*** | | | | | ***3,360*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| New versions of the Public Procurement Portal implemented, total | | Number | | | | Public Procurement Portal | | | | 21 | | | 2025 | | 22 | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.1.4.1. Development of technical specifications for the development of new functionalities on the Portal with the aim of strengthening competition in public procurement procedures | | 4Q 2026 | PPO | | | | EU/UNDP | | | | \*Donor funds | |  | | 480 | |
| 1.1.4.2. Development of new functionalities on the Public Procurement Portal with the aim of strengthening competition in public procurement procedures | | 4Q 2026 | PPO | | | | EU/UNDP | | | | \*Donor funds | |  | | 1,920 | |
| 1.1.4.3. Implementation of trainings and promotion of the Portal in terms of new functionalities of the Portal | | 4Q 2026 | PPO | | | | EU/UNDP | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  960 | |
| **OBJECTIVE 1.2:** **WIDER APPLICATION OF ENVIRONMENTAL AND SOCIAL ASPECTS AND TECHNIQUES AND INSTRUMENTS IN PUBLIC PROCUREMENT** | | | | | | | | | | | | | | | | | | |
| **Indicator(s) at the level of the objective**  **(Outcome indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of public procurement procedures with environmental criteria, total | | Number | | | | Annual Report on Public Procurement of the PPO | | | | The base year should be 2025. Data will be available at the end of the year.  2024 – 3,244 | | | 2025 | | 3,450 | |
| The number of public procurement procedures with social criteria, total | | Number | | | | Annual Report on Public Procurement of the PPO | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024 - 344 | | | 2025 | | 370 | |
| The number of techniques and instruments in public procurement procedures, total | | Number | | | | Annual Report on Public Procurement of the PPO | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024-442 | | | 2025 | | 460 | |
| ***Measure 1.2.1: Strengthening the regulatory and institutional framework regarding green procurement*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure:*** ***Informative and educational measure*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***11,980*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of organised trainings on public procurement procedures with environmental aspects, annually | | Number | | | | Annual Report on Public Procurement of the PPO | | | | **3** | | | 2025 | | 2 | |
| Number of developed practical tools (guides or guidelines or models of tender documentation) for green procurement, total | | Number | | | | Annual Report on Public Procurement of the PPO | | | | **5** | | | 2025 | | 3 | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.2.1.1. Development of tender documentation model for green public procurements | | 4Q 2026 | PPO | | | | NALED | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,500 | |
| 1.2.1.2. Organisation of trainings on green procurement | | 4Q 2026 | PPO | | | | NALED  CCIS | | | | \*Donor funds | |  | | 480 | |
| 1.2.1.3. Introducing key institutions in the public procurement system to examples of good practice in EU countries on the topic of green public procurement | | 4Q 2026 | PPO | | | | NALED | | | | \*Donor funds | |  | | 10,000 | |  | |
| ***Measure 1.2.2:*** ***Encouraging the application of the social concept in public procurement*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure:*** ***Informative and educational measure*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***11,480*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of organised trainings on public procurement procedures with social aspects, annually | | Number | | | | Annual Report on Public Procurement of the PPO | | | | 2 | | | 2025 | | 1 | |
| Number of developed practical tools (guides, or guidelines or models of tender documentation) with the application of the social concept, annually | | Number | | | | Annual report on public procurement  PPO | | | | **2** | | | 2025 | | 1 | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.2.2.1. Creation of models of competition documents with the application of the social concept | | 4Q 2026 | PPO | | | | NALED | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,000 | |
| 1.2.2.2. The number of organised trainings on public procurement procedures with social aspects; | | 4Q 2026 | PPO | | | | NALED  CCIS | | | | \*Donor funds | |  | | 480 | |
| 1.2.2.3 Introducing key institutions in the public procurement system with examples of good practice in EU countries on the topic of public procurement procedures with social aspects 4th quarter of 2026. | | 4Q 2026 | PPO | | | | NALED | | | | \*Donor funds | |  | | -  10,000 | |  | |
| ***Measure 1.2.3:*** ***Encouraging the application of techniques and instruments in public procurement*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure:*** ***Informative and educational measure*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***4,320*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of organised trainings related to the application of techniques and instruments in public procurement, annually | | Number | | | | Annual Report on Public Procurement of the PPO | | | | **2** | | | 2025 | | **2** | |
| Number of practical tools (guidelines or models of tender documentation) developed that include the application of techniques and instruments in public procurement, annually | | Number | | | | Annual Report on Public Procurement of the PPO | | | | **4** | | | 2025 | | **2** | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.2.3.1. Development of a model tender documentation for the use of a framework agreement | | 3Q 2026 | PPO | | | | EU/UNDP  NALED | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,200 | |
| 1.2.3.2. Development of tender documentation models for the use of the dynamic procurement system | | 4Q 2026 | PPO | | | | EU/NALED | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,200 | |
| 1.2.3.3. Organisation of trainings related to the application of techniques and instruments in public procurement | | 4Q 2026 | PPO | | | | EU/UNDP  NALED | | | | \*Donor funds | |  | | 960 | |
| 1.2.3.4 Analysis of the regulatory framework for procurement of research and development and innovation with guidelines for practical implementation | | 4Q 2026 | PPO | | | | EU/UNDP  NALED | | | | \*Donor funds | |  | | 960 | |  | |
| **OBJECTIVE 1.3: REDUCING THE RISK OF IRREGULARITIES IN PUBLIC PROCUREMENTS** | | | | | | | | | | | | | | | | | | |
| **Indicator(s) at the level of the objective**  **(Outcome indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of procedures over which the monitoring was conducted, total | | Number | | | | Report on the conducted monitoring | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024-810 | | | 2025 | | 830 | |
| The number of entities of regular supervision over contract execution, total | | Number | | | | Annual report on the work of the budget inspection | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024-80 | | | 2025 | | 90 | |
| ***Measure 1.3.1: Strengthening the monitoring and control of purchases below the thresholds to which the PPL does not*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure:*** ***Institutional management organisational*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| Budget revenues/regular allocations | | | | 0612/0001 | | | | | ***-*** | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***11,200*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of monitoring subjects whose procurements are controlled below the thresholds to which the PPL does not apply, annually | | Number | | | | Report on the conducted monitoring | | | | 22 | | | 2025 | | 24 | |  | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.3.1.1. Analysis of irregularities that constitute the basis for misdemeanour liability | | 4Q 2026 | PPO | | | | EU/UNDP | | | | Budget revenues / regular allocations for salaries, appropriations 411 and 412  \*Donor funds | | 0612/0001 | | -  1,200 | |
| 1.3.1.2. Presenting key institutions in the public procurement system with good practices in EU countries regarding the implementation of monitoring and electronic public procurement | | 4Q 2026 | PPO | | | | EU/UNDP | | | | \*Donor funds | |  | | 10,000 | |  | |
| ***Measure 1.3.2:*** ***Strengthening the cooperation of institutions in the public procurement system*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***PPO*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure: Informative and educational measure*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***6,760*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of organised meetings, conferences and trainings, annually | | Number | | | | Annual Report on Public Procurement of the PPO | | | | The baseline year should be 2025. Data will be available at the end of the year.  2024-18 | | | 2025 | | 16 | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.3.2.1. Organisation of a workshop to harmonize the positions of the PPC, the Ministry of Finance, the Ministry of Finance and other key institutions in the public procurement system regarding the implementation of the PPL | | 4Q 2026 | PPO | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | 480 | |
| 1.3.2.2. Organisation of training for representatives of the Ministry of Finance budget inspection regarding the implementation of regulations in the field of public procurement | | 4Q 2026 | PPO | | | | NALED | | | | \*Donor funds | |  | | 1,200 | |  | |
| 1.3.2.3. Organisation of training for representatives of the police and the prosecutor’s office | | 4Q 2026 | PPO | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | 960 | |  | |
| 1.3.2.4. Organisation of training for representatives of misdemeanour courts | | 4Q 2026 | PPO | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | 960 | |  | |
| 1.3.2.5. For the purpose of harmonising the positions of the PPO and the ASA (Anti-Corruption Agency) regarding the application of regulations in the field of public procurements | | 4Q 2026 | PPO | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | 960 | |  | |
| 1.3.2.6. Organisation of working consultations and exchange of opinions with key institutions regarding the protection of competition in public procurement procedures | | 4Q 2026 | PPO | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | 1,200 | |  | |
| 1.3.2.7. Organisation of a working meeting of the PPC with representatives of the Administrative Court | | 4Q 2026 | PPO | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | 1,200 | |  | |
| ***Measure 1.3.3: Improving the quality of contract management*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***MFIN*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure: Informative and educational measure*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
|  | | | |  | | | | |  | | | | | | | | | |
| \*Donor funds | | | | ***/*** | | | | | ***1,480*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of organised trainings on the topic of contract execution, annually | | Number | | | | Annual report on the work of the budget inspection | | | | The baseline year should be 2025. Data will be available at the end of the year  2024-4 | | | 2025 | | 4 | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.3.3.1. Organisation of trainings on contract execution | | 4Q 2026 | MFIN | | | | NALED  EU/UNDP | | | | \*Donor funds | |  | | **480** | |  | |
| 1.3.3.2. Development of guidelines for use of framework agreement | | 4Q 2026 | PPO  MFIN | | | | NALED | | | | \*Donor funds | |  | | **1,000** | |  | |
| ***Measure 1.3.4:*** ***Strengthening the institutional capacities of the MFIN budget inspection*** | | | | | | | | | | | | | | | | | | |
| ***Institution responsible for the implementation (coordination of implementation) of the measure*** ***MFIN*** | | | | | | | | | | | | | | | | | | |
| ***Implementation period:***  ***2026*** | | | | | | | | | | ***Type of measure:*** ***Institutional management organisational*** | | | | | | | | |
| Source of funding the measure | | | | Link to programme budget | | | | | Total estimated financial resources in thousands of RSD | | | | | | | | | |
|  | | | |  | | | | |  | | | | | | | | | |
| \*Donor assistance | | | | ***/*** | | | | | ***10,000*** | | | | | | | | | |
| **Indicator(s) at the measure level (result indicator)** | | **Unit of measurement** | | | | **Source of check** | | | | **Baseline value** | | | **Baseline year** | | **Target value**  **2026** | |  | |
| The number of employees in the FIN - budget inspection, total | | Number | | | | Work information booklet | | | | The baseline year should be 2025. Data will be available at the end of the year  2024-45 | | | 2025 | | 45 | |
| **Activity name** | | **Deadline for completion of activities** | **Institution responsible for the implementation** | | | | **Partners in implementing activities** | | | | **Total estimated financial resources by sources in thousands of RSD** | | | | | | | |
| **Source of financing** | | **Link to programme budget (PR-PA/BU)** | | **2026** | |  | |
| 1.3.4.1. Presenting the employees with key institutions in the public procurement system with good practice in EU countries regarding supervision of the execution of public procurement contracts | | 4Q 2026 | PPO  MFIN | | | | NALED  EU/UNDP | | | | \*Donor assistance | |  | | 10,000 | |  | |

List of abbreviations used in this action plan:

|  |  |
| --- | --- |
| BV | Baseline value |
| TV | Target value |
| EU | European Union |
| RS | Republic of Serbia |
| PPO | Public Procurement Office |
| MFIN | Ministry of Finance |
| RC | Republic Commission for Protection of Rights in Public Procurement Procedures |
| ME | Ministry of Economy |
| PPPC | Public-Private Partnership Commission |
| ACA | Anti-Corruption Agency |
| CPC | Commission for Protection of Competition |
| PPPC | Public-Private Partnership Commission |
| SMEE | Small and medium-sized enterprises |
| CCIS | Chamber of Commerce and Industry of Serbia |
| EC | European Commission |
| PPL | Law on Public Procurements |
| LPPPC | Law on Public-Private Partnerships and Concessions |
| UNDP | United Nations Development Programme |
| NALED | National Alliance for Local Economic Development |