

Pursuant to Article 38 Paragraph 1 of the Law on the Planning System of the Republic of Serbia (The Official Gazette of the Republic of Serbia no. 55/05, 71/05 – corrigendum, 101/07, 65/08, 16/11, 68/12-CC, 72/12, 7/14-CC, 44/14 and 30/18-other law),

The Government hereby approves

THE 2022 ACTION PLAN  
FOR IMPLEMENTATION OF THE PUBLIC PROCUREMENT DEVELOPMENT PROGRAMME IN THE REPUBLIC OF SERBIA  
FOR THE PERIOD 2019-2023

I. INTRODUCTION

The Public Procurement Development Programme in the Republic of Serbia for the period 2019-2023 (The RS Official Gazette no. 82/19 – hereinafter: the Programme), approved by the Government on 13 November 2019, in Section 5, “MONITORING THE PROGRAMME IMPLEMENTATION AND REPORTING”, defines that at the operational level the Programme shall be implemented pursuant to the action plans. The 2019 and 2020 Action Plan was printed out along with the Programme and constitutes its integral part, followed by the approval of the 2021 Action Plan for Implementation of the 2019-2023 Public Procurement Development Programme in the Republic of Serbia (“The RS Official Gazette”, number 46/21). This action plan includes the year 2022. One of the Programme’s main goals is further modernisation of public procurement procedures through full support to electronic means of communication, resulting in the improvement of their efficiency, transparency and reduction of non-compliance risk. Further advancement is planned regarding the accession negotiations with the European Union under Chapter 5 – Public Procurement, primarily in relation to meeting the closing benchmarks.

The Action Plan below renders in more detail the general goal, specific objectives, measures and activities.

ABBREVIATIONS:

BV	Baseline value
TV	Target value
EU	European Union
PPO	Public Procurement Office
SAI	State Audit Institution
MoF	Ministry of Finance
RB	Republic Commission for Protection of Bidders Rights in Public Procurement Procedures (Review Body)

MoJ	Ministry of Justice
MoE	Ministry of Economy
CCIS	Chamber of Commerce and Industry of Serbia
CSO	Civil Society Organisations
PPL	Public Procurement Law
PPPCL	The Law on Public Private Partnership and Concessions
UNDP	United Nations Development Programme
NALED	National Alliance for Local Economic Development
USAID	The United States Agency for International Development

## II. GOALS, MEASURES AND ACTIVITIES

General goals: Further development of a modern and efficient public procurement system	Impact indicator: The European Union's Annual Progress Report for the Republic of Serbia BV (the 2021 Report) – Partial progress TV (the 2022 Report) – Progress achieved	Verification source
		The EU Progress Report on Serbia
Specific objectives:		
1) Enhancing the efficiency and cost-effectiveness of public procurement procedures	Outcome indicator: Average duration of open procedures (in days)	Verification source

	BV (2021) – 48 <sup>1</sup> TV (2022) – 47	The PPO’s Annual Report on Public Procurement Procedures
2) Strengthening competition in the public procurement procedures	Outcome indicator: Number of bids per public procurement procedure BV (2021) – 2,5 <sup>2</sup> TV (2022) – 2,6	Verification source
		PPO’s annual report on public procurement procedures
3) Reducing the irregularity risk in the public procurement system	Outcome indicator: Number of procedures monitored BV (2021) – 258 <sup>3</sup> TV (2022) – 500	Verification source
		PPO’s annual monitoring report
4) Promoting and fostering environmental and social aspects in public procurement and innovation	Outcome indicators: Number of “green” public procurement procedures	Verification source

<sup>1</sup> Data from the Public Procurement Portal ending on 31 December 2021

<sup>2</sup> PP Portal data ending with 31 December 2021.

<sup>3</sup> PPO data ending with 31 December 2021.

				conducted BV (2021) – 650 <sup>4</sup> TV (2022) – 700 Number of “social” public procurement procedures conducted BV (2021) – 86 <sup>5</sup> TV (2022) – 90		PPO’s annual report on public procurement procedures
MEASURES FOR IMPROVING THE PUBLIC PROCUREMENT SYSTEM						
MEASURE 1. IMPROVING THE LEGISLATIVE FRAMEWORK - <i>Regulatory measure</i>				Output indicator: Amendments to the LPPP/C implemented BV (2021) – in the pipeline TV (2022) – implemented		Verification source
Measure source of funding / link to the programme budget		Total estimated funds Regular allocations from the RS budget				“The Official Gazette of the Republic of Serbia”
Public administration authority responsible for measure implementation: MoJ						
Activity	Responsible institutions (implementor and implementing partner)	Estimated funds	Source of funding	Deadline	Output indicator	Verification method
Proposing amendments to the LPPP/C	MoJ	Regular allocations from the RS budget	Budget of the Republic	The fourth quarter 2022	Amendments to the LPPP/C adopted	Published in the “RS Official Gazette”

<sup>4</sup> PPO data.

<sup>5</sup> PP Portal data.

			of Serbia			
MEASURE 2. STRENGTHENING THE INSTITUTIONAL FRAMEWORK - <i>Informative and educational measure</i>			Output indicators: Number of persons engaged by the PPO <sup>6</sup> : BV (2021) – 44 TV (2022) – 46			Verification source
Measure source of funding / link to the programme budget The RS budget - 01/ 0612- 0001  International assistance	Total estimated funds Regular allocations from the RS budget 4,000 euros (480,000.00 dinars)		Number of certified PP officers: BV (2021) – 4845 <sup>7</sup> TV (2022) – 4950			PPO's annual report on public procurement procedures
Public administration authority responsible for measure implementation: PPO						
Activity	Responsible institutions (implementor and implementing partner)	Estimated funds	Source of funding	Deadline	Output indicator	Verification method
Organising examinations for public procurement officers	PPO	Regular allocations from the RS budget	Budget/PPO	The fourth quarter 2022	Increased number of PP officers	Register of public procurement officers
Preparatory training for taking exams for public procurement	PPO NALED	Regular allocations from the RS budget	Budget/PPO	The fourth quarter 2022	Number of trainings delivered – two per year	Reports on trainings

<sup>6</sup> Number of labour engagements at the PPO implies full time employees and fixed-term contracts, as well as persons under contracts (not employed) ending with 31 December 2021.

<sup>7</sup> Data from the Register of Public Procurement Officers kept by the PPO, ending with 31 December 2021.

officers			International assistance			
Organising workshop for harmonisation of positions among PPO, RB, MoF and SAI regarding PPL	PPO RB MoF SAI USAID	Regular allocations from the RS budget  2,000 euros (240,000.00 dinars)	Budget/PPO  International assistance	The fourth quarter 2022	Number of workshops organised – two per year	Published on the web page
Training for police, Public Prosecutor's Office and other institutions in the area of public procurement	PPO USAID UNDP	Regular allocations from the RS budget  2,000 euros (240,000.00 dinars)	Budget/PPO  International assistance	The fourth quarter 2022	Minimum two trainings delivered	Published on the web page
MEASURE 3. IMPROVING ELECTRONIC PUBLIC PROCUREMENT - <i>Measure of procuring goods and service provision by participants in the planning system</i>			Output indicator: Increased number of new functions on the Public Procurement Portal BV (2021) – 10 <sup>8</sup> TV (2022) – 13			Source of verification  PPO's annual report on public procurement
Measure source of funding / link to the programme budget The RS budget - 01/ 0612- 0001  International assistance	Total estimated funds Regular allocations from the RS budget 35,500 euros (4,260,000.00 dinars)					

<sup>8</sup> <https://jnportal.ujn.gov.rs/konzola>

Public administration authority responsible for measure implementation: PPO						
Activity	Responsible institutions (implementor and implementing partner)	Estimated funds	Source of funding	Deadline	Output indicator	Verification method
Developing technical specifications for new functions of the Public Procurement Portal	PPO	Regular allocations from the RS budget 15,000 euros (1,800,000.00 dinars)	Budget/PPO International assistance	The fourth quarter 2022	Developing technical specifications	Technical specifications used in the Portal development
Translation into English of the instruction for Public Procurement Portal users	PPO NALED	Regular allocations from the RS budget 500 euros (60,000.00 dinars)	Budget/PPO International assistance	The fourth quarter 2022	Video tutorials translated and publicly available	Public Procurement Portal
Developing a mobile application of the Public Procurement Portal for ios and android mobile platforms	PPO NALED	Regular allocations from the RS budget 20,000 euros (2,400,000.00 dinars)	Budget/PPO International assistance	The fourth quarter 2022	Mobile application developed and publicly available	Apple and Google Store
MEASURE 4. ADMINISTRATIVE CAPACITY BUILDING AND TRAINING			Output indicators: Number of trainings delivered during the year:			Source of verification

<i>- Informative and educational measure</i>		BV (2021) – 8 <sup>9</sup> TV (2022) – 8			PPO web page	
Measure source of funding / link to programme budget The Republic of Serbia's budget - 01/0612- 0001	Total estimated funds Regular allocation from the RS budget 41,000 euros (4,920,000.00 dinars)					
International assistance						
Public administration body responsible for the measure implementation: PPO						
Activity	Responsible institutions (implementor and implementing partners)	Estimated funds	Source of funding	Deadline	Output indicator	Verification method
Development of new tendering documentation models in line with the PPL	PPO NALED	Regular allocations from the RS budget 20,000 euros (2,400,000.00 dinars)	Budget/PPO International assistance	The fourth quarter 2022	Minimum two tender documentation models developed	Published on the web page
Promotion of the tendering documentation models	PPO CCIS NALED	Regular allocations from the RS budget 1,000 euros (120,000.00 dinars)	Budget/PPO International assistance	The fourth quarter 2022	Minimum one seminar/workshop held	Reports from seminar/workshop
Developing models of contracting authority's internal	PPO NALED	Regular allocations from the RS budget	Budget/PPO International	The fourth quarter 2022	Model developed	Published on the web page

<sup>9</sup> PPO data ending with 31 December 2021.



act		5,000 euros (600,000.00 dinars)	assistance			
Developing methodology as grounds for monitoring public procurement contract execution	MoF PPO NALED	Regular allocations from the RS budget  8,000 euros (960,000.00 dinars)	Budget/PPO  International assistance	The fourth quarter 2022	Methodology developed	Published on the web page
Delivering trainings for contracting authorities and suppliers	PPO CCIS UNDP	Regular allocations from the RS budget  3,000 euros (360,000.00 dinars)	Budget/PPO  International assistance	The fourth quarter 2022	Number of trainings delivered – minimum three per year	Reports from training
Organising seminars on the application of environmental aspects in public procurement procedures (green procurement)	PPO CCIS UNDP NALED	Regular allocations from the RS budget  1,000 euros (120,000.00 dinars)	Budget/PPO  International assistance	The fourth quarter 2022	Number of trainings delivered – minimum one per year	Reports from training
Organising seminars on topic of applying social aspects in public procurement procedures	PPO CCIS NALED	Regular allocations from the RS budget  1,000 euros (120,000.00 dinars)	Budget/PPO  International assistance	The fourth quarter 2022	Number of trainings delivered – minimum one per year	Reports on training
Delivering trainings for micro-, small and	PPO CCIS UNDP	Regular allocations from the RS budget	Budget/PPO  International	The fourth quarter 2022	Number of trainings delivered – minimum two per year	Reports on training

medium-sized enterprises		2,000 euros (240,000.00 dinars)	assistance			
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### III. MONITORING THE ACTION PLAN'S IMPLEMENTATION AND REPORTING

The implementation of this Action Plan shall be monitored by the PPO as a coordination body, while the measures for achieving the goals of this action plan shall be conducted in cooperation with competent institutions.

Reporting on the implementation of this action plan shall be done in accordance with Article 43 of the Law on the Planning System of the Republic of Serbia.

### IV. FINANCIAL IMPACT OF THE ACTION PLAN

The funds necessary for the implementation of the activities planned under this action plan were provided from the 2022 budget of the Republic of Serbia ("The RS Official Gazette", number 110/21), Section 48 – Public Procurement Office (the code of the public funds beneficiary: 41200), Programme 0612 – System Development and Protection of Rights in Public Procurement Procedures, Function 410 – the general economic and commercial affairs and labour-related affairs, Programme Activity 0001 – Development and Monitoring of the Public Procurement System, on funding source 01 – General revenues budget income in form of regular set asides from the budget of the Republic of Serbia, while funds in total amount of 9,660,000.00 dinars are envisaged as assistance from international organisations, through projects currently being contracted or implemented.

### V. CONCLUDING CHAPTER

This Action Plan is integral part of the Public Procurement Development Programme in the Republic of Serbia for the Period 2019-2023.

This Action Plan shall be published on the Government's web page, on the eConsultation portal and on the Public Procurement Office's web page.

This Action Plan shall be published in the "Official Gazette of the Republic of Serbia".

05 Number: 404-4404/2022-1

In Belgrade, 9 June 2022

THE GOVERNMENT

PRIME MINISTER

Ana Brnabic, signature